

Amina Ebrahim

Evaluating TEs: The South African Experience



Outline

- SA-TIED programme & TE research
- Data access in SA: National Treasury Secure Data Lab
- Expanding data access: New research lab in Uganda



SA-TIED programme overview 2017 – 2022

Research, policy bridging, and capacity building programme

Collaboration between international and national research institutes and national public policy offices

- 1. United Nations University World Institute for Development Economics Research (UNU-WIDER)
- 2. International Food Policy Research Institute (IFPRI)
- 3. The National Treasury of the Republic of South Africa (NT)
- 4. The European Union (Delegation to South Africa)
- 5. Various other ministries



Tax research under SA-TIED

- 15 research papers
- Three main areas
 - Taxation and economic efficiency
 - E.g. Elasticity of taxable income
 - Taxation and redistribution
 - E.g. Redistribution using direct transfers instead of zero-rated VAT rates
 - Tax administration
 - E.g. work on tax gaps



Other topics using tax data

- Labour
- Firms
- IFF



Employment Tax Incentive, ETI

- South African youth unemployment approaching 50%
- Recent work from various other countries indicates lowering gross labour costs (achieved via e.g. payroll tax cuts) works in increasing employment
- South Africa introduced an employment subsidy programme in 2014 targeted to the employers of young workers, aged 18-29, and earning less than R6,000 (~EUR340) per month
 - One of the main policy tools used to combat youth unemployment



Research question

- Has the youth wage subsidy increased the employment rate?
- What has been the effect of the subsidy on earnings?



Our study (Ebrahim and Pirttilä 2022)

- Use both high-quality survey data (PALMS) the universe of payroll <u>tax records</u> from the tax administration
- Triple difference approach with two control groups
 - Older low-wage workers
 - Other young workers

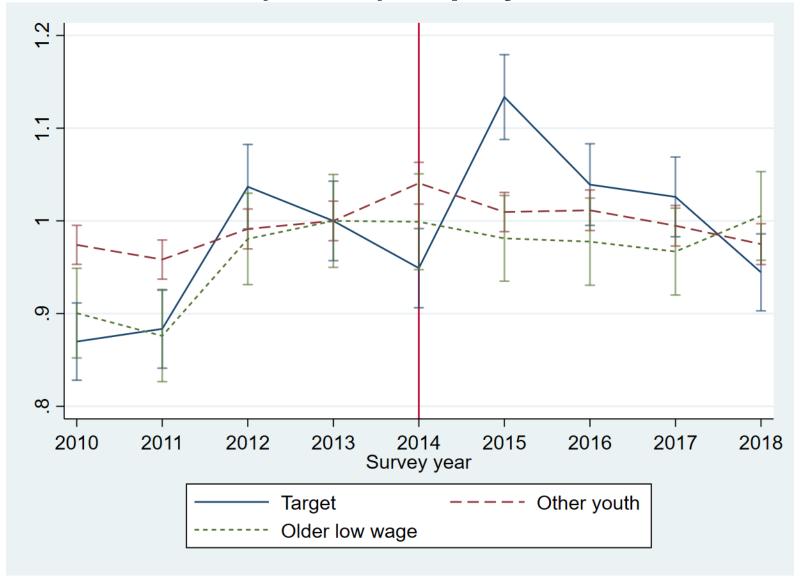


Main results

1. No impact on employment rate



Private-sector (formal) employment rates



Source: PALMS 3.3

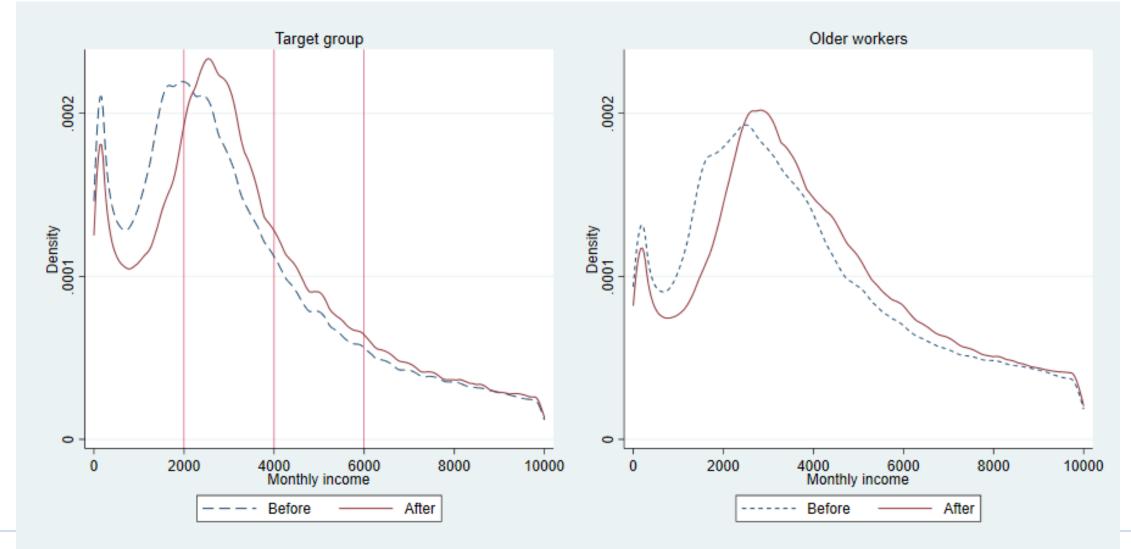
Main results

1. No impact on employment rate

2. Some impact on earnings = > hence incidence partly on employees

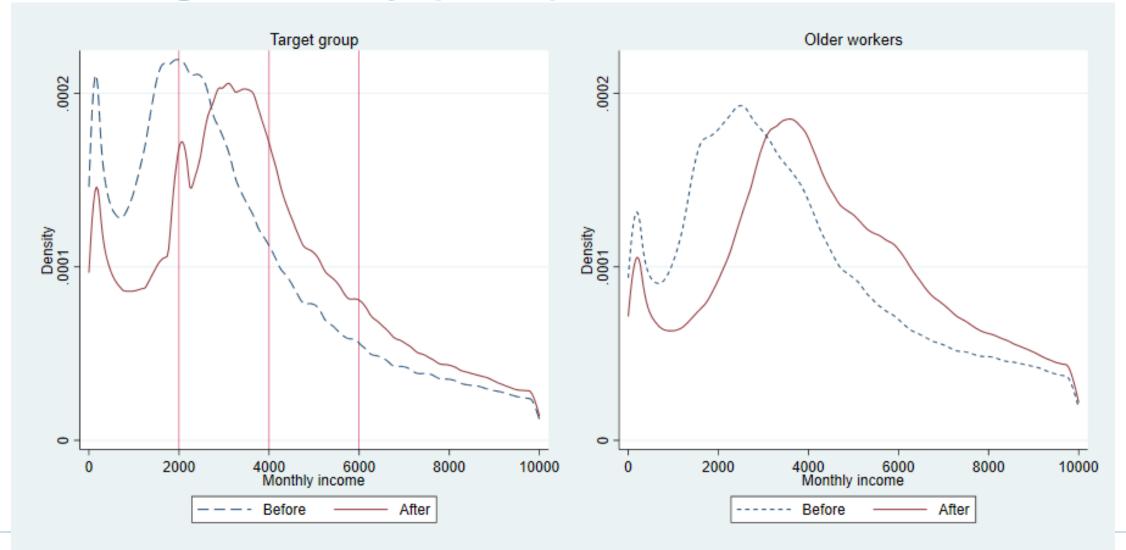


Earnings Density (2015)



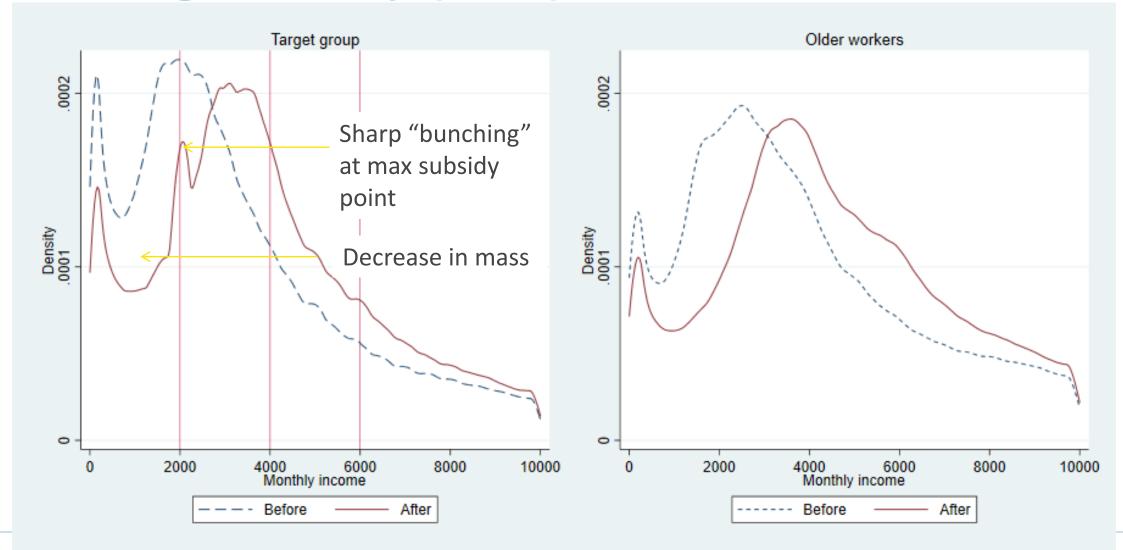


Earnings Density (2018)





Earnings Density (2018)





Main results

1. No impact on employment rate

2. Some impact on earnings = > hence incidence partly on employees

3. Small positive impact on the hiring rate and job tenure

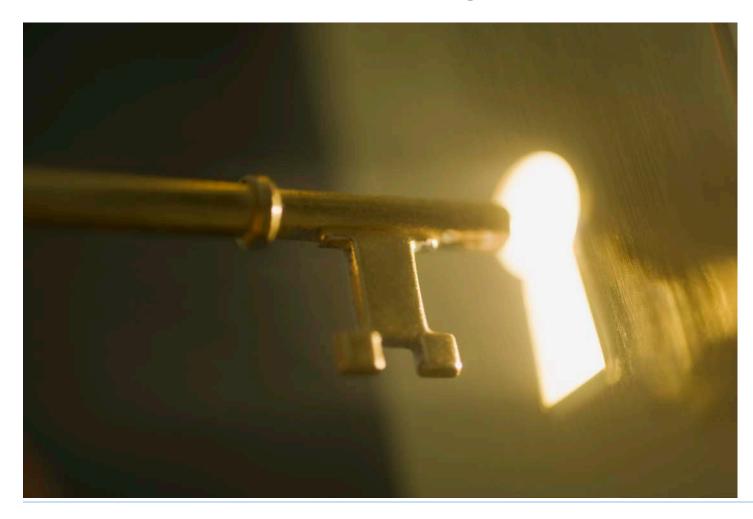


Conclusion

- The policy has not led to a systematic improvement in employment for the target population, which has been the main goal of the programme.
- Results do not match up with most recent findings in Saez et al (2018) and Cahuc et al (2018) – similar to the older literature.
 - Increase in wages reduces path way to employment effects
- Interesting to see whether the impacts differ during the pandemic
 - When more workers became eligible



Data as the key to research



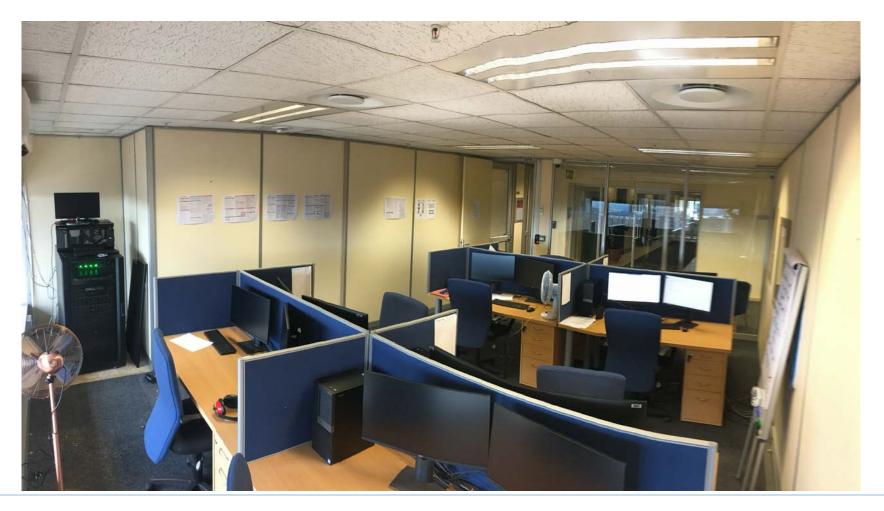


NTSDF: Overview

- NTSDF: South African tax data available for research
 - CIT
 - PAYE
 - VAT
 - Customs
- Collaboration partnership: UNU-WIDER, National Treasury (NT) and South African Revenue Service (SARS)
- The facility is managed by UNU-WIDER, with support from NT
- 11 Terminals: 9 for researchers, no USB access | 2 for data team members



NTSDF





NTSDF: The server

- No internet access
- Server has 2 main drivers set in Windows server
 - o C drive
 - ☐ Hosts the operating system and some program files
 - o D drive
 - ☐ Hosts data and applications that researchers use
 - ☐ Hosts shares for all the users (Admins and researchers)
- Generic usernames: EPadmin and Labuser account



Research proposal evaluation

- Researchers submit the proposals
- Evaluation
 - Policy relevance of study
 - Novelty of the research question
 - Feasibility
- Add researchers to booking system



Security Procedure

- Standard Non-Disclosure Agreement
- Access limitation 8am 5pm
- Oath of Secrecy
- Access control and Surveillance



Highlights: a dataset, a lab & an RFRP

TECHNICAL NOTE

The Uganda Revenue Authority firm panel

This technical note describes the Uganda Revenue Authority (UR firm panel, which is constructed from administrative corporate income tax (CIT) returns and firm registration data for the financial years 2013/14–2019/20...

TAX DATA

CORPORATE INCOME TAX

UGAI





international agencies for research purposes in order to inform

tax policy and administration reforms.

Request for research proposals

Analysis on firms and taxation using micro data from Uganda

NU-WIDER and Uganda Revenue Authority (URA) are requesting search proposals, taking advantage of the URA firm panel, that will prove the understanding of the impacts of taxation on firms in the obal South. Researchers with successful proposals will gain access the anonymized data in the secure research lab located in URA, impala, Uganda, premises. Proposals from individuals (or groups of dividuals) as well as non-profit organizations are welcome.

ıbmission deadline: 27 June 2022, 23:59 UTC+3.





www.wider.unu.edu

Helsinki, Finland

First 12 months

R0-R2,000	50% of income
R2,001 – R4,000	R1,000
R4,001 – R6,000	R1,000-0.5x(income-4000)

Next 12 months

R0-R2,000	25% of income
R2,001 – R4,000	R500
R4,001 – R6,000	R500-0.25x(income-4000)



