Follow-up Technical Meeting on Tax Expenditures Dar es Salaam, 6-8 December 2023



Designing Tax Return Forms

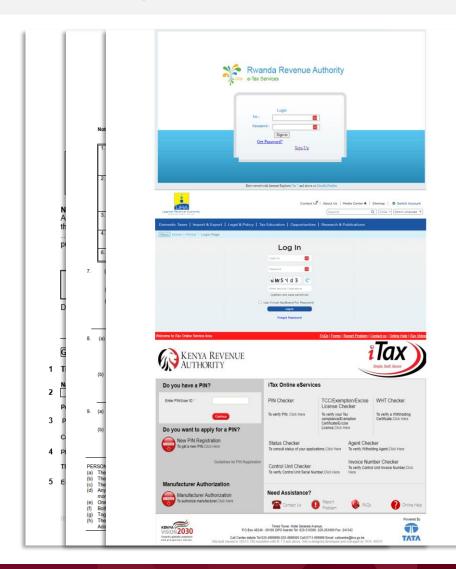
Flurim Aliu





Tax return forms are a key data source for TE analysis





Tax Expenditure Estimation

- Calculating revenue forgone from different provisions
- Observing the number of beneficiaries from provisions
- Better data leads to more accurate cost estimates

Tax Expenditure Evaluation

- Data on control variables (firm size, revenue, etc.)
- Data on impact variables (investment, employment, etc.)
- Only possible to establish causality with granular data

Design of tax return forms is a balancing act



Simplicity

- Minimizing administration costs for Revenue Authority
- Minimizing reporting costs for taxpayers
- Maximizing firm compliance



Comprehensiveness

- Maximizing oversight
- Maximizing data availability for analysis

Too much focus on simplicity can make some TE analyses outright impossible





For office use only



Date stamp of receiving office

I.T.F. 12 C

ZIMBABWE REVENUE AUTHORITY INCOME TAX SELF ASSESSMENT RETURN

Income Tax Act, (Chapter 23:06)

Tax Year Ended 31 December

This return should be completed by all persons earning income from trade and investment and who have been specified by the Commissioner General to be on Self-Assessment.

To:
D. 11' - O.C D
Public Officer/Representative of:
Address:
Business Partner No.:
Various required under the provisions of the Income Tay Act (Chapter 22:06) to make an this form a true and correct return of the income

You are required, under the provisions of the Income Tax Act (Chapter 23:06), to make on this form, a true and correct return of the income received or accrued during the period for which this return is being submitted. Provided the circumstances so warrant, a reasonable extension of time beyond the due date within which to render this return may be allowed if the application is made at the appropriate office giving reason for the request. Failure to render the return by the stipulated date or to obtain an extension may render you or the public officer liable to a fine, prosecution and/or imprisonment.

Commissioner General

PARTICULARS OF THE TAXPAYER

Name in full (surname first for individuals)

Address:					
You are required, under the provisions of the Income Tax Act (Chapter 23:06), to make on this form, a true and correct return of the income received or accrued during the period for which this return is being submitted. Provided the circumstances so warrant, a reasonable extension of time beyond the due date within which to render this return may be allowed if the application is made at the appropriate office giving reason for the request. Failure to render the return by the stipulated date or to obtain an extension may render you or the public					
-	Commissioner General				
<u>R</u>					
Email Address(s)					
DETAILS PER ACCOUNTS					
	ACTION				
\$					
\$					
					
	ax Act (Chapter turn is being surender this return by the stipulate.				

3.Other Income(total)	\$
4.Total Income (1+2+3)	

Cost of Sales (5.1+5.2+5.3)		
5.1 Opening Stock	\$	
5.2 Purchases (Cost of production)	\$	
5.3 Closing Stock	\$	
6.Gross Profit (4-5)	-	\$
Expenses (7.1+7.2+7.3+7.4+7.5)		
7.1.Expenses(excluding interest &tax)	\$	
7.2 Total Employment Costs (Salaries	\$	
& Wages)		
7.3 Directors Fees	\$	
7.4 Foreign Payments	\$	
7.5 Foreign Interest	\$	
8.Net Profit Before Interest and tax (6-7)		\$
9.Interest (expense)		\$
10.Net Profit before tax (8-9)		\$
11. Income Tax (Provisional)		\$
12.Net Profit/Loss (10-11)		\$

& Wages)		
7.3 Directors Fees	\$	
7.4 Foreign Payments	\$	
7.5 Foreign Interest	\$	
8.Net Profit Before Interest and tax (6-	-7)	\$
9.Interest (expense)		\$
10.Net Profit before tax (8-9)		S
11. Income Tax (Provisional)		\$
12.Net Profit/Loss (10-11)		S
13.Opening Value of Assets*		\$
14.Closing Value of Assets*		\$
15.Capital Employed (Total Shareholders	s' Funds)*	\$
*13,14,15 are information items only		

15,14,15 are information items only

TAX COMPUTATION		
DETAILS	ACTION	
16.Net Profit/Loss before tax (box 10)	\$	
17.Total Non-Deductible Expenditure	\$	
18.Subtotal (16+17)	S	
19. less Deductions (19.1+19.2)	\$	

19.1.Total Capital Allowances(xxxxx) Less Recoupments (xxxx)		
19.2.Total Non-Taxable Income		
20. Taxable Income/Loss (18-19)		
21.Assessed loss b/f		
22.TAXABLE INCOME/ASSESSED L THE YEAR (20-21)	OSS OF	
DETAILS PER ACCOUNTS		
23.Tax on Taxable Income (Apply appro	opriate rate)	
24. Total Tax Relief(if any)24.1.+24.2		
24.1. Tax Credits		
24.2.Double taxation relief		
25. Tax Due After Tax Credits (23 less 24	4)	
26. Add Aids Levy (box 25 x 3%)		
27. Tax chargeable (25 add 26)		
28 less Prepayments (28.1+28.2+28.3)		
28.1 Withholding Amounts on Contracts Section 80		
28.2 Withholding Tax on Directors Fees		
28.3.1 Other tax paid		
28.3.2 Other tax		
28.3.3 Other tax		

25. Tax Due After Tax Credits (23 less 24)	
26. Add Aids Levy (box 25 x 3%)	
27. Tax chargeable (25 add 26)	
28 less Prepayments (28.1+28.2+28.3)	
28.1 Withholding Amounts on Contracts Section 80	
28.2 Withholding Tax on Directors Fees	
28.3.1 Other tax paid	
28.3.2 Other tax	
28.3.3 Other tax	
28.3.4 Other tax	
28.3.5 Other tax	
29. Tax Payable (27 less 28)	
30.Provisional Tax Paid (QPD Instalments)	Declared amount (of amounts paid) for information purposes
31.Shortfall/Overpayment(delete inapplicable)(29	ess 30)
32. Interest	If margin of error is more than 10% or above, calculate interest on the difference.

GENERAL INFORMATION

 $Did \ you \ trade \ with \ any \ local/ \ for eign \ \underline{related} \ parties \ during \ the \ tax \ year \ for \ which \ this \ return \ relates?$

More comprehensive data allows for a breakdown of tax expenditure





Total Disallowable Expenses	0.00	
o) Total amount to be added back (total from a to n)		0.00
3) Less		
a) Exempted income (if included in Profit and Loss Account)		
b) Gross Rental Income (From Section F Line 4(d))	0.00	
c) Gross Receipt from short term insurance [Section F line 5(e)]	0.00	
d) Income directly attributable to mining		
e) Profit on disposal of assets [Section F line 4(n)]	0.00	
f) Capital deduction (Schedule 2 Line 10)other than	0.00	
those related to mining and short term insurance		
g) Scientific research expenditure for the year (if capitalized)		
h) Unrealized foreign exchange gains (Section F Line 4(m)]	0.00	
i) Provisions for bad debt and doubtful debts if credited to P&L [Section F 4(o)]	0.00	
j) Gross income credited to P&L on which tax withheld is a final Tax		
i) Interest Income		
ii) Any other income		
iii) Total income on which with holding is final tax (i+ii)	0.00	
k) Other allowable Deductions / Expenses (Specify)		

Schedule 2 - Summary of Capital Allowance			
Items form part of Capital Allowance	Amount		
1) Initial allowance – Plant and Machinery (Part – 1 total of column	0.00		
<u>H</u>)			
2) Depreciation Allowance (Part - 3 line 5 column F)	0.00		
3) Initial Allowance – industrial building (Part – 2 total of column	0.00		
4) Industrial Building Allowance (Part - 2 total of column I)	0.00		
5) Start up Cost (Part – 4 total of column E)	0.00		
6) Intangible Assets (allowed over useful life of assets) (Part – 5	0.00		
total of column F)			
7) Deduction on acquisition or establishment of horticultural plant	0.00		
or construction of green house (Part - 6 total of column E)			
8) Total of all allowances and deductions towards Capital	0.00		
Allowances (total from 1 to 7)			
9) Capital Allowance apportioned to Mining business , Short term			
Insurance and Rental Income			
10) Capital Allowance allowable against Business Income (other	0.00		
than Mining , Short term Insurance and Rental Income (6-7)			
Note: Capital deduction should be apportioned between business and			
prefession, long term contract, short term insurance business, rental			
income and mining business in their appropriate proportion	ton I Modelman		
Part 1: Fixed Asset Additions and Initial Allowance on Plan		D. Grade (C)	
	t and Machinery Item Description (B)	Date of First Issue (C)	
Part 1: Fixed Asset Additions and Initial Allowance on Plan		Date of First Issue (C)	
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Soction F. Ralance Sheet as on 20th	June of Non-Individual Tax	navor
Section E - Balance Sheet as on 30th June of Non-Individual Taxpayer		
APPLICATION OF FUNDS 1) Fixed Assets / Non Current Assets		
a) Land and Building		
b) Plant and Machinery		
c) Motor Vehicles		
d) Furniture and Fixtures		
e) Other Assets		
f) Intangible Assets		
g) Total Fixed Assets (a+b+c+d+e+f)		0.00
h) Accumulated Depreciation / Amortization		
i) Net Book value of Fixed Assets (g-h)		0.00
2) Investments		
a) Shares		
b) Debentures		
c) Fixed Deposits		
d) Government Securities		
e) Other Investments		
f) Total Investments(a+b+c+d+e)		0.00
3) Current Assets, Loans and Advances		
a) Current Assets		
i) Inventories		
a) Stores / consumable including packing materials		
b) Raw Materials		
c) Work-in-Progress		
d) Finished Good or Trade Goods		
e) Total Inventory (a+b+c+d)		0.00
ii) Accounts Receivables/Debtors		
a) Trade Receivables/Debtors/Loans & Advances to Customers		
(for banks)		
b) Prepayments		
c) Other Receivables/Debtors/Loans & Advances to Others (for		

previous year of income	
d) Other purely short term insurance income	
e) Gross receipt received or receivable (a+b+c+d)	0.00
6) Operating Expenses	
a) Advertisement	
b) Audit Expenses	
c) Bad Debts Written Off	
d) Commission	
e) Computer Expenses	
f) Consumption of Stores and Spare Parts	
g) Conveyance Expenses	
h) Donations	
i) Entertainment	
j) Freight and Transport	
k) Gift	
l) Hotel, Boarding and Lodging Expenses	
m) Legal Expenses	
n) Power and Fuel	
o) Provision for Bad and Doubtful Debts/Impairment for	
credit losses (for banks)	
p) Rent	
q) Rates	
r) Repairs of Building	
s) Repairs of Machinery	
t) Sales Promotion including Publicity (other than	
advertisement)	
u) Staff Welfare Expenses	
v) Startup cost/ pre- operating expenses	
w) Stationery and printing	
x) Subsistence Allowance	
y) Telephone Expenses	
z) Training Expenditure	
aa) Traveling Expenses including foreign traveling	
ab) Work Shop - Conference Expenses	2.22
bb) Total Operational Expenses [total from 6(a) to 6(ab)]	0.00
7) Other Expenses (describe the head of expenditure)	

More comprehensive data allows for a breakdown of tax expenditure





Tax Computation (continued)	Tax A	llowances / Lin	nitations	Tax Allowances / Limitations (continued)						
Recoupment of Allowances / Expenses Previously Granted (continued)		affirmative.	must be prepared in all cases The schedules must be retain			Information with regards to Doubtful Debt Allowance Claimed , IFRS Applied: ${\bf s11(j)(i)}$				
R Reduction of Debt (s19)		return.				Rate ^	IFRS Accounting Provisions	^ Allowance		
Troubles of Dest (010)		claimed?	which sub-paragraph of s10(1)	(t) was the exemption		25%	R	R		
Other (excluding items listed above)			-paragraph (i) O	Sub-paragraph (vii) Sub-paragraph (ix)						
			-paragraph (iii)	Sub-paragraph (ix) Sub-paragraph (x)	_	40%	R	R		
se provide descriptions relating to other listed above			-paragraph (v)	Sub-paragraph (xvi)		Indicate	whether a directive was issue	d by SARS approving a rat	e up to 859	%
			-paragraph (vi) Int claimed as an exemption in	Sub-paragraph (xvii) (85%	R	R		
		received or agreement	accrued in terms of an official (ODAA) that is binding under s of the Republic of South Afric	development assistance section 231(3) of the	Y	Total	R	R		
Control Total		e amount received or accrued oved by the Minister?	in relation to project	Y 🗪 1 🔾	Informatio	on with regards to Dou	htful Debt Allowand	e Claim	ned	
			the agreement concluded on	or after 1 Ja	N O	IFRS Not	on with regards to Dou Applied: s11(j)(ii)	- Strain Debt Allowall	AS CHAIRI	
ounts to be included in the Determination of ore s18A Donations and s6quat (1C) foreign luding assessed losses brought forward and capital gains	f Taxable Income\ tax credit		Does the agreement provide for receipts and accruals?	or the aption of eted	Y O N O	Rate ^	Overdue Debt	^ Allowance		
		s10B(2)(a) fi	pany exclude all foreign divide rom the amount claimed in th in the Tax Computation?	ontemp. in tends	$Y \bigcirc N \bigcirc$	25%	R	R		
Note: The information relating to s18A Donations and s6quat (1C) Foreign Tax Credit must be declared else where in the return. The related deductions / carry over will be calculated by SARS			mpany obtain approvator the	e Di time Science	$Y \bigcirc N \bigcirc$	40%	R	R		
			npany make any contribute to any pension, provident or	the band of the	$Y \bigcirc N \bigcirc$	Indicate	e whether a directive was issue	ed by SARS approving a rai	e up to 859	i%
ounts to be included in the Determination of	f Taxable Income	20% of the	approved tion (s11(I))):		Sp	ecify the approved weighted av	erage rate	XX.	.XX%
ounts to be Included in the Determination of ore the deductions of S7F SARS interest rep ations and s6quat (1C) foreign tax credit (Ex s brought forward and capital gains / losses)	coluding assessed	Was the do fixed percer current year	ubtful debt a sance ntage of all de sancy year ssessmen	to in s11(j) based on a end in respect of the	$Y \bigcirc N \bigcirc$	XX.XX%	R	R		
e: The information relating to s7F SARS interest repaid, s18/	Info	ith regal s to Do	oubtful Debt Allowand	ce Claimed A	Total	R	R			
at (1C) Foreign Tax Credit must be declared else where in t d deductions / carry over will be calculated by SARS	rne return. The					Did the comp	any enter into an instalment sa o use the rolling stock as an as	alle agreement as referred	Υ ()	N
		Rate	S Accounting visions	^ Allowance	Λ	Was	the rolling stock brought into u	•	ΥO	N
Calculated Profit excluding net income from CFC	Source Code		R	R		Was the allow	uary 2022? wance claimed in term of s12F in the production of income?	only in relation to assets	Υ ()	
Calculated Loss	Source Code	100				,	the asset brought into use on o	r before 28 February	ΥΟ	N
		40%	R	R		Was the indu	strial policy project for which ar	allowance was claimed	ΥO	N
Imputed net income from CFC	4276	85%	R	R		Was	the Minister of Trade and Indus approval granted to allow a pe ional two years to bring the ass	riod not exceeding an	Y ()	
		Total	R	R		Did the comp	any obtain a certificate issued ciency savings for the purpose	by the SANEDI in respect	Υ 🔾	N
						Was an allow	vance claimed in respect of an years of assessment (s12I)?		ΥΟ	N
						any providus	, ca. 5 or accocomic (5 (21):			

Tax Allowances / Limitations (continued)				۸	Tax Allowances / Limitations (continued)
Is the company the owner of the film as contemplated in s120?	Υ	0	N	0	Incurral of interest in respect of certain debts deemed to be in the
Does the company confirm that no other building allowances were claimed in respect of the same building for which the s12S allowance was claimed?	Υ	0	N	0	production of income (s240) (Continued) Is the income received by or accrued to derived from a business carried as continuously by the population.
Is the building for which an allowance is claimed used in the process of manufacturing (s13)?	Υ	0	N	0	company?
Does the company carry on any business as a hotel keeper (s13bis)?		0	N	0	Is the income received by or accrued to derived in the course or furtherance of which goods or services are Y N N provided or rendered by the operating company for a
Was the allowance claimed in respect of s13ter for the erection of at least 5 residential units?		0	N	0	consideration? Was the company a controlling company in relation to the Y N
Does the company use a building in the production of income in respect of trade other than the provision of residential accommodation (\$43auin)?	Υ	d	N	0	operating company at the end of the day of that transaction? Does the equity share acquired constitute a qualifying interest in the operating company?
Did the company incur any insurance premiums on the lives of employees or directors?	Υ	0	N	0	Did the company acquire an equity share in another company and that other company is a controlling group
R If Yes, state the total amount of insurance premiums incurred of assessment:	durin	g the	year		company in relation to an the operating company? Was the company a controlling group of company in reto that other controlling group company at the end of the day of that transaction?
Was a certificate obtained by the company in terms of the Conservation of Agricultural Resources Act, 1983 (s17A)?	Υ	0	N	0	Did that company and that other controlling groups company form part of the same group of core diesy a defined in s41 at the end of the day of that saction
Did the company incur any interest in respect of debt(s) owed to person(s) not subject to tax as contemplated in s23M?	Υ	\circ	N	\circ	Was that other company an operating colon, the date Y N N
Was the allowance claimed in terms of s24C in relation to contract(s) $\!?$	Υ	\circ	N	\circ	Does at least 80 per cent of the amount vived by or accrued to the operating co. and the var of Y N
Is the company the owner of the film as contemplated in s24F?	Υ	0	N	0	operating company?
Is the company a "covered person" as envisaged in s24JB?	Υ	0	N	0	Is the income received by the business carried on continuous business carried on the business ca
Incurral of interest in respect of certain debts deem production of income (s240)	ed t	o be	in t	he	Is the income the derived in the course or fully the seconds or services are provided or retired by any company for a consideration?
Please confirm that the amount has not been claimed anywhere else in this return.					Is tompany a colling company in relation to the Y N N ope or grompan he end of the day of that transaction?
Has the company entered into and acquisition transaction during the year of assessment?	Υ	0	N	0	Anation Illowable in terms of s18A to approved
Did the company acquire an equity share in another company from a person that does not form part of the same group of companies as an operating company?	Υ	0	N	0	orranisat is – Rands only, no cents
Did the company and the operating company form part of the same group of companies at the end of the day of that transaction as defined in section 41?	Υ	0	N	0	'ona' 's
Was that other company an operating company on the date of acquisition of that equity share?	Υ	0	N	\circ	R Total amount donated during the year of assessment 4011
Does at least 80 per cent of the aggregate amount received by or accrued to the operating company during the year of assessment constitutes income in the hands of the operating company?	Υ	0	N	0	

Complete the details of the organisation(s) to whom donations $_{\Lambda}$ were made:

Complete the details of the 10 organisations to whom donations with the highest monetary value were made:

PBO no	umber
R	Amount donated to this organisation

Donations allowable in terms of s18A to approved organisations in respect of a Collective Investment Scheme – Rands only, no cents

R	Total amount donated during the year of assessment	4011
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Average value of aggregate of all participatory interests held by investors in the portfolio

Summarizing



- Tax return forms are the primary source of data for TE estimation and evaluation.
- Simplified return forms may reduce administrative costs, but they also reduce oversight and lead to data scarcity.
- Finding the right balance between detail and simplicity when designing tax return forms is key.
- Digitalization of tax returns is the key to collecting useful data.

Other points to keep in mind when redesigning tax return forms:

Simplified forms for SMEs?

How to treat tax holidays

When to roll-out new return forms

Uniform Taxpayer IDs



Thank you!

Contact:

• Email: fa@cepweb.org



