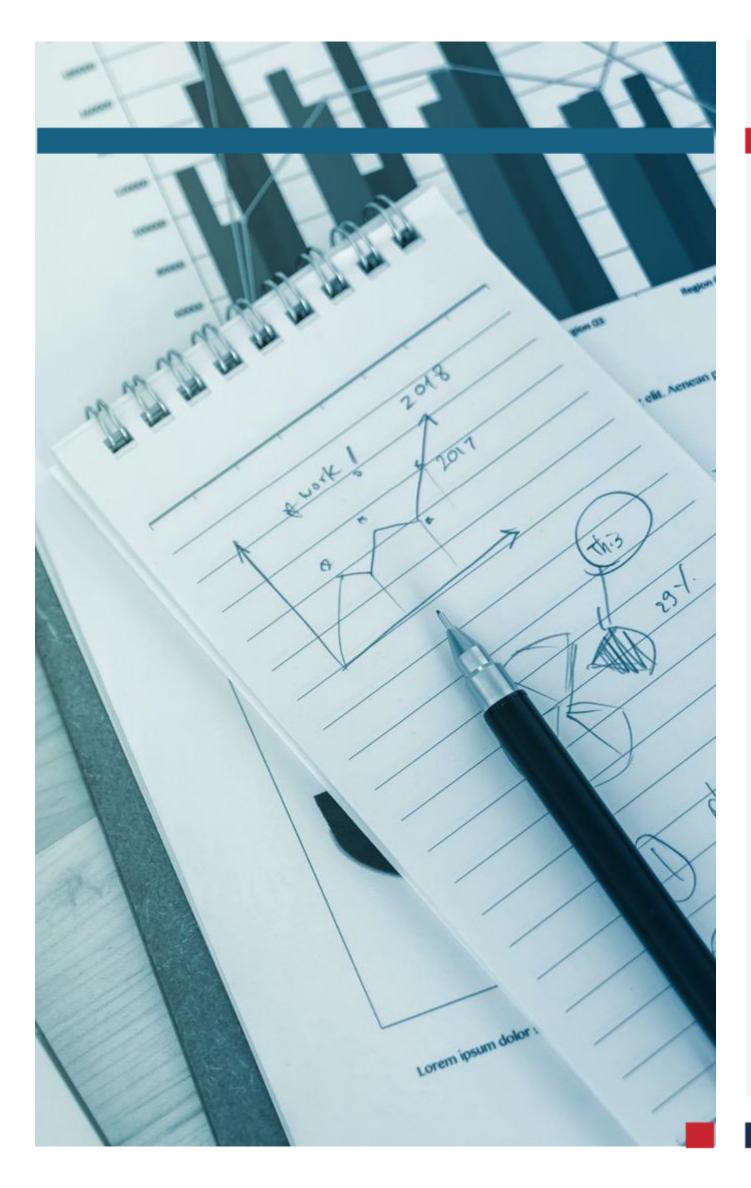
PFM - RF

A Tool Enhancing SAI
Contribution to Country
Attainment of SDGs
Through Audits of Tax &
Revenue Authorities

By Edmond B Shoko





SESSION OUTLINE

- 1. What is the PFM Reporting Framework
- 2. Achievements using the tool
- 3. Key indicators for Tax & Revenue Authorities

- Effective public sector institutions and reliable delivery
 of public services are essential for the realization of SDGs
- Effective management of public finances is essential for ensuring service delivery and well functioning institutions
- With holistic oversight and reporting on PFM processes
 SAIs can make a meaningful contribution to the SDGs
- Sound public financial management has a crosscutting function for the realization of development objectives in all sectors
- The PFM RF is not an SDG audit as such but verifies the readiness of the whole PFM system to enable the realization of SDGs



THE PHILOSOPHY BEHIND THE TOOL



PFM EVALUATION AND REPORTING AT MINISTERIAL LEVEL

Parliament's role in terms of Policy Development, National Development Plan, (aligned with SDGs, Agenda 2063 and other international treaties / commitments), macro-economic framework (impacts) and approval to achieve service delivery to its citizens



Ministries / departments setting policy and budget preparation

Overall financial policy framework

KEY OUTPUTS for core PFM InstitutionsMinistry of Finance
Revenue Authority
Parliament

PERFORMANCE & ROOT CAUSES

Ministry of Education

Ministry of Health

Ministry of Water

Ministry of Public Works

Other core ministries

PFM PROCESS @ENTITY LEVEL:

- 1. Budget Preparation
- 2. Budget Approval
- 3. Financial management and Service Delivery
- 4. Accounting, Reporting and Oversight

KEY OUTPUTS for core MDAs

PFM indicators being evaluated for efficiency & effectiveness

PERFORMANCE & ROOT CAUSES

CONSOLIDATION
& PFM REPORTING @
NATIONAL LEVEL

Results of the assessments for key PFM Institutions

SAI judgement and experience of PFM systems

Aggregated results of assessments for key MDAs

SAI judgement and experience of PFM systems

Aggregated results of SDG performance

NATIONAL PFM
PERFOMANCE
REPORT BY
OFFICE OF THE
AUDITOR GENERAL

FRAMEWORK



- An excel based tool specifically developed for SAIs to identify the most relevant PFM risks present in their country
- Assesses the readiness of the national PFM system in supporting the SDGs and ensure disaster preparedness
- Available in English, French and Portuguese
- Adopted by the AFROSAI-E Governing Board in 2018

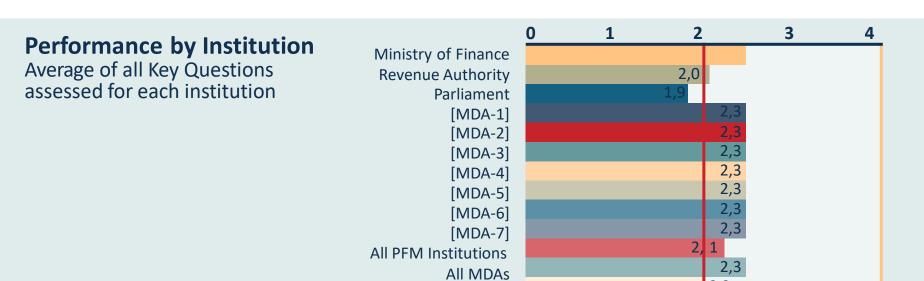
- Adopted by SAIs in Africa,
 Europe, and South America
 with significant interest from
 Middle East and Pacific SAIs
- In total, rolled out in 17 countries based on V2.0
- Presented to the UN HLP in 2019
- Version 2.0 adopted in June 2020
- Welcomed into the Globally recognized broad-based PFM diagnostic tools in 2023 through PEFA stocktake.

- Designed to test the performance and 'readiness' of national systems.
- The tool is based on a holistic assessment of the PFM system and focuses on four key institutions:
 - The Ministry of Economy and Finance,
 - The Tax Authority and
 - Parliament, and
 - Ministries, Departments and Agencies (MDA)
- It does NOT include an analysis that measures the progress of SDGrelated programs.

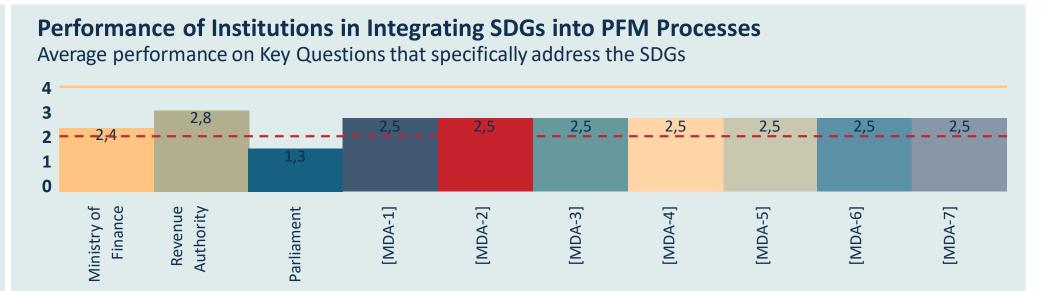
THE PFM RF IN A NUTSHELL



Government Performance by PFM Process Dominant Root Causes of Underperformance by Institution Average of process-level performance of all institutions involved in each process Identified by auditors for each process considering the root causes identified for all Key Questions under that process **Ministry of Finance** Macroeconomic Policy, Fiscal Policy and Strategic Budgeting 2,6 ¬□ (3) Information systems Select institution **Budget Preparation** - (5) Communication and stakeholder management to see Dominant **Root Cause of Budget Approval** ¬ (4) Governance and oversight underperformance Financial Management and Service Delivery (4) Governance and oversight for each PFM Process. Accounting, Reporting and Oversight → (3) Information systems



All Institutions



Key Overall Risk Areas

Performance grade below 2 indicates risk area (shaded in red)

	Ministry of Finance	Revenue Authority	Parliament	[MDA-1]	[MDA-2]	[MDA-3]	[MDA-4]	[MDA-5]	[MDA-6]	[MDA-7]	All PFM Institutions	All MDAs	All Institutions
1-Macroeconomic Policy, Fiscal Policy and Strategic Budgeting	2,1	3,0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	2,6	N/A	2,6
2-Budget Preparation	2,0	2,6	N/A	2,0	2,0	2,0	2,0	2,0	2,0	2,0	2,3	2,0	2,1
3-Budget Approval	1,0	2,3	0,6	2,0	2,0	2,0	2,0	2,0	2,0	2,0	1,3	2,0	1,8
4-Financial Management and Service Delivery	2,7	2,0	N/A	2,2	2,2	2,2	2,2	2,2	2,2	2,2	2,3	2,2	2,2
5-Accounting, Reporting and Oversight	1,5	0,3	3,5	3,3	3,3	3,3	3,3	3,3	3,3	3,3	1,8	3,3	2,8

DASHBOARD SAMPLE



- Identifying SDG implementation risk areas,
- Comparing entity and country performance over time,
- Understanding the root causes of SDG implementation and failures,
- Understanding SDG implementation trends,
- Robust and consistent audit of SDG implementation by SAIs,
- Clear reporting to stakeholders on SDG implementation from a reliable source,

Proven Diagnostic Abilities of the PFM-RF Tool





STOCKTAKING OF PUBLIC FINANCIAL MANAGEMENT DIAGNOSTIC TOOLS

GLOBAL TRENDS AND INSIGHTS











Disaster Response
A Public Financial Management
Review Toolkit





PFM PROCESS		INSTITUTION						
		Revenue Authority	Ministry of Finance	Parliament				
Macroeconomic Policy, Fiscal Policy & Strategic Budgeting		Information systems + Communications	Governance and Oversight	Not applicable*				
Budget Preparation		Governance & Oversight	Governance + Policy	Not applicable				
Budget Approval		Governance + Policy	Other + Communication + Folicy	Organisation + Governance				
Financial Management and Service Delivery		Governance + Policy	Governance + Communications	Not applicable				
Accounting, Reporting & Oversight		Information Systems + Policy	Policy & Legal Framework	Governance + Policy				

^{*}The specific PFM process is generally not applicable to this institution

Key Indicators for Tax & Revenue Authorities



The Public Financial Management Reporting Framework

a AFROSAI-E and GIZ project to support Supreme Audit Institutions

The Reporting Framework enables Supreme
Audit Institutions in making their public financial
management systems stronger and ensuring its
alignment with the Sustainable Development Goals.
Better management of public finances benefits all
citizens in form of improved essential public services,
such as health and education.

